Approved For Release 2003/05/23: CIA-RDP80B01676R000800020025-7

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Honorable Maurice H. Stans

Director, Bureau of the Budget
Washington 25, D. C.

Dear Mr. Stans:

This letter and the attached table are in response to your request to me on 35 August for information relating to the reductions in Soviet Military manpower.

The Soviet plan to reduce military manpower by 1,200,000 men (announced by Khrushehev on 14 January 1960) appears not to have been changed by the heightening of tensions since May 1960. We believe that, barring a demestic or international crisis of serious propertions, the announced program will substantially be carried out.

While we are fairly confident that an overall reduction on the order of 1,200,000 men will be carried out, we are far less certain of how this reduction will be allocated among various elements of the armed forces. The attached table contains our present estimate of this allocation, but it must be considered as more than usually tentative.

We do not believe that the manpower cuts indicate a corresponding diminution in Seviet military strength or capabilities, or in the total effort and resources which the Seviets will devote to military purposes. Rather, they reflect the accelerated adaptation of the Seviet armed forces to new military technologies, principally those relating to nuclear weapons and missiles, and to the strategic and tactical situation which new weapons have produced.

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ESTIMATED PERSONNEL STRUMOTHS OF SOVIET MORD PORCES

	· · · · · · · · · · · · · · · · · · ·	ry 1960	î July	1962
	A. Workson			
Ministry of Defense		70,000		65,000
Headquarters U	25,000		25,000	
Research and Development	35,000		40,000	
Theater Field Forces		2,445,000		1,540,000
Ground Forces, Field	2,250,000		1,465,000	
Tection! Aviation	195,000		75,000	
Air Defense Forces		365,000		305,000
Surface-to-Air Missiles	60,000		35,000	
Antielroraft Artillery (Gum)	100,000		20,000	
Fighter Aviation				
of Air Defense	125,000		115,000	
Warning and Control	80,000		85,000	
Long Range Attack Forces		85,000		100,000 c/
Long Renge Aviation	70,000		50,000	
Surface-to-Surface Hissiles	` •			
(55-4, 5, and 6)	15,000		50,000	
Maval Forces (excl. personnel				
counted electrons)		495,000		310,000
Porces Aflost	185,000		150,000	
Shore Establishment	230,000		140,000	n /
Naval Aviation	80,000		29,000	<u>a</u> /
Military Transport Aviation		55,000		60,000
Presperational Aviation Training		110,000		70,000
TOTAL		3,625,000		2,450,000
Security Forces (not incl.				
in total)		250,000		200,000
Border Troops	150,000		140,000	
Internal Troops	100,000		60,000	

(Footnotes on following page.)

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Footnotes to table of Estimated Personnel Strengths of Soviet Armed Forces.

This estimate of personnel strengths of the various elements of the Soviet armed forces in mid-1962 is an approximation based on projected order of battle. In view of the tentative nature of these force projections, the personnel strengths are more an indicator of trends and orders of magnitude than of a precise detailed distribution of military manpower.

There are at present a substantial but unknown number of civilians working for the Soviet military establishment. There is evidence that some functions previously performed by military personnel have in the course of reductions in recent years come increasingly to be filled by civilian employees, particularly in construction and other logistical activity. We believe that this trend will be intensified during current reductions in active military personnel.

- b/ Military scientific research and development in the USSR is largely conducted by civilian agencies, in particular the Academy of Sciences, the State Committees for Defense Technology, Aviation Technology, Scientific-Technical matters, Radio-Electronics, and Shipbuilding, and by the Ministry of Medium Machine Building (nuclear veapons). The numbers of active duty military personnel estimated here are those primarily subordinate to the Ministry of Defense and at missile test ranges, in electronics, nuclear development, and aviation technology. Other military personnel in R&D and allied functions are counted in other categories.
- e/ Based on his estimates of projected order of battle, the Assistant Chief of Staff, Intelligence, UEAF, believes that personnel strength for Long Range Aviation in mid-1962 should be 65,000, and for these missile forces should be 70,000.
- d/ The Assistant Chief of Naval Operations (Intelligence), Department of the Navy believes the estimate that such radical reductions are to take place in the naval air forces is doubtful. He believes that the figure for Naval Aviation personnel projected for 1962 should be on the order of 65,000.